

#### **REPORT**

Date : 21/02/2019

To : Ordinary Council Meeting, 12 March 2019

From : Finance, Systems and Property Manager, Michael Homan

Subject: PRE-ELECTION REPORT

File ID : A161522

#### **EXECUTIVE SUMMARY**

The 2019 triennial Council elections will occur on Saturday 12 October 2019. An update on preliminary matters relating to the election is provided to Council, including a decision required on the order of candidate names to appear on the voting documents and adoption of the 2019 Pre-Election Protocol.

#### **PURPOSE**

- 1/ Update Council on matters relating to the forthcoming Local Government elections.
- 2/ Council to confirm the order candidate names appear on voting documents
- 3/ Council adopt the Pre-Election Protocol Policy
- 4/ Council adopt the Election Signs General Conditions Applicable to All Areas Policy.

#### **BACKGROUND**

Attached as is a report from Dale Ofsoske, Council's appointed Electoral Officer from Independent Election Services Ltd. This outlines matters relating to the October 2019 election and is provided for Councillors' information.

Also attached is the Pre-election Protocol Policy (refer Appendix 4) adopted by Council on 19 April 2016. One change has been made to the policy to now include 'digital devices' as an example of a council communications tool that elected members will not have access to for campaign purposes. The policy is now required to be reconfirmed for use in the 2019 triennial election.

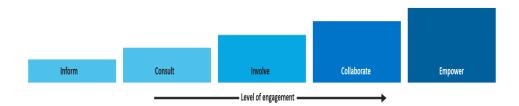
Independent Elections Services Ltd publish for Council the 'Candidate Information Handbook' as a complete guide for all candidates which will include Council's 'Election Signs – General Conditions Applicable To All Areas Policy' (refer Appendix 5). Council are now required to adopt this policy.

#### SIGNIFICANCE ASSESSMENT

Under Council's Significance and Engagement Policy, on every issue requiring a decision, Council considers the degree of significance and the corresponding level of engagement required. The level of Significance for the proposal to determine the order of names on voting documents and reconfirm the Pre-election Protocol for the period leading up to the election is considered to be low as determined by the criteria set out in section 12 of the Significance and Engagement Policy.

#### **Assessment of engagement requirements**

As the level of significance is considered to be low the level of engagement required is determined to be at the level of inform according to Schedule 2 of the Significance and Engagement Policy.



#### **CONCLUSION**

Council is required to determine the order of names on the voting documents. A brief explanation for each is outlined in the Electoral Officer's report. The alphabetical order of candidate names was adopted for use for the 2016 triennial elections. There is no price differential in printing costs between the orders of candidate names.

#### **RECOMMENDATIONS:**

- 1. That the report titled "Pre-Election Report" be received.
- 2. That Council resolves for the 2019 triennial elections to adopt either:
  - (i) the alphabetical order of candidate names; or
  - (ii) the pseudo-random order of candidate names; or
  - (iii) the random order of candidate names as permitted under Regulation 31 of the Local Electoral Regulations 2001.
- 3. That Council adopts the Pre-Election Protocol for the period 12 July 2019 to 12 October 2019

4. That Council adopts the Election Signs – General Conditions Applicable To All Areas Policy
Michael Homan  FINANCE, SYSTEMS AND PROPERTY MANAGER

#### **Election Services**

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Report to the Ōpōtiki District Council regarding the

#### 2019 Triennial Election

From the Electoral Officer

28 February 2019





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#### **Outline**

The 2019 triennial local government elections will occur on Saturday 12 October 2019. An update on preliminary matters relating to the election is provided to Council, including consideration of the order of candidate names to appear on the voting documents.

#### **Background**

The 2019 triennial elections for most local authorities are due to occur on Saturday 12 October 2019 and are required to be undertaken according to the Local Electoral Act 2001, the Local Electoral Regulations 2001, the New Zealand Public Health & Disability Act 2000 and, to a limited extent, the Local Government Act 2002.

Certain pre-election information and tasks are outlined in this report for Council's information and attention.

The Local Electoral Regulations 2001 provides for Council to resolve the order of candidate names to appear on the voting documents (alphabetical, pseudo-random or random order). If no decision is made, the order of names defaults to alphabetical.

#### **Narrative**

2019 Elections

Elections will be required for the following positions:

- mayor (elected 'at large')
- councillors (6)
  - Coast Ward (1)
  - Waioeka-Waiōtahe Ward (2)
  - Ōpōtiki Ward (3)
- community board members (4)
  - Coast Community (4)
- Bay of Plenty Regional Council members (either 2 members from the Eastern Bay of Plenty General Constituency or 1 member from the Kohi Māori Constituency)
- Bay of Plenty District Health Board members (7 members elected 'at large')

**2019** Election Timetable

With an election date of **Saturday 12 October 2019**, the following key functions and dates will apply:

Nominations open/roll open

Friday 19 July 2019

Nominations close/roll closes (noon)

Friday 16 August 2019

**Delivery of voting mailers** 

From Friday 20 September 2019

#### **Close of voting**

Noon Saturday 12 October 2019

A more detailed timetable is attached **Appendix 1**.

#### 2019 Election Fact Sheet

A 2019 Election Fact Sheet summarising the key functions of the election (**Appendix 2**) is also attached.

#### Compilation of nonresident Ratepayer Roll

The compilation of the 2019 non-resident Ratepayer Roll is required to commence in early-mid 2019. This will include:

- an insert detailing the qualifications and procedures for enrolment as a ratepayer elector to be included with a 2019 rates instalment notice (Appendix 3);
- a national Ratepayer Roll inquiry hotline operating between 15 April and 30 August 2019;
- a confirmation letter issued to all current ratepayer electors in April 2019;
- a national advertising campaign on the qualifications and procedures for enrolment as a ratepayer elector during May 2019.

Council can undertake additional promotion of the ratepayer roll if it wishes - such as contacting (letter/email etc) all current or potential ratepayer electors encouraging their enrolment and participation in the electoral process.

#### Local Government Regulatory Systems Amendment Bill

One of the clauses of the Local Government Regulatory Systems Amendment Bill, if enacted, would be that the duty to facilitate and foster representative and substantial elector participation is placed on the chief executive of a local authority.

This new requirement would basically necessitate Council to promote the election process and particularly to encourage greater public participation.

## Order of Candidate Names

Regulation 31 of the Local Electoral Regulations 2001 provides the opportunity for Council to choose the order of candidate names appearing on the voting documents from three options – alphabetical, pseudo-random (names drawn out of a hat in random with all voting documents printed in this order) or random order (names randomly drawn by computer with each voting document different).

Council may determine which order the names of candidates are to appear on the voting documents, but if no decision is made, the order of names defaults to alphabetical.

Council has resolved to adopt the alphabetical order for previous triennial elections.

For Council's information, following a recent analysis undertaken by Auckland Council, research showed there was no compelling evidence that candidates being listed first were more likely to be elected.

#### **Alphabetical Order**

Alphabetical order is simply listing candidate surnames alphabetically and is the order traditionally used in local and Parliamentary elections.

Comments regarding alphabetical order are:

- voters are easily able to find names of candidates for whom they wish to vote. Some candidates and voters over the years have argued that alphabetical order may tend to favour candidates with names in the first part of the alphabet, but in practice this is generally not the case – most voters tend to look for name recognition, regardless of where in the alphabet the surname lies;
- the order of candidate names on the voting document matches the order listed in the candidate directory (candidate profile statements).

#### Pseudo-Random Order

Pseudo-random order is where candidate surnames are randomly selected, and the same order is used on all voting documents for that position. The names are randomly selected by a method such as drawing names out of a hat.

Comments regarding pseudo-random order are:

- the candidate names appear in mixed order (not alphabetical) on the voting document;
- possible voter criticism/confusion as specific candidate names are not easily found, particularly where there are many candidates;
- the order of candidate names on the voting document does not match the order in the candidate directory (candidate profile statements).

#### Random Order

Random order is where all candidate surnames are randomly selected and are listed in a different order on every voting document. The names are randomly selected by computer so that the order is different.

Random order enables names to be listed in a completely unique order on each voting document.

Comments regarding random order are:

- the candidate names appear in mixed order (not alphabetical) on the voting document;
- possible voter criticism/confusion as specific candidate names are not easily found, particularly where there are many candidates;
- the order of candidate names on the voting document does not match the order listed in the candidate directory (candidate profile statements).

There is no longer any price differential in printing costs between the three orders of candidate names.

#### **Number of Electors**

The number of electors for the 2019 triennial elections is expected to be in the order of 5,850 (as at 31 January 2019 this was 5,832). This compares to 5,490 electors for the 2016 triennial election or +6.6% growth.

#### **Pre-Election Report**

Section 99A of the Local Government Act 2002 requires each local authority to prepare a pre-election report, whose purpose is to provide information to promote public discussion about the issues facing the local authority. The pre-election report is prepared by the Chief Executive, must contain financial and major project information, and must be completed by 2 August 2019 (two weeks before the close of nominations).

#### **Online Voting Trials**

Following a strong push by a number of local authorities (led by Auckland Council) in 2018 to trial online voting alongside postal voting for the 2019 local elections, the proposed trial was unfortunately halted due to costs. All security and delivery requirements for the online voting provider were met, but the cost involved forced the decision.

Work on a collaborative approach with relevant government sectors is continuing so as to deliver online voting for the 2022 local elections.

#### Recommendation

It is recommended that:

Council resolves for the 2019 triennial election, to adopt either:

- (i) the alphabetical order of candidate names; or
- (ii) the pseudo-random order of candidate names; or
- (iii) the random order of candidate names

as permitted under regulation 31 of the Local Electoral Regulations 2001.

Author:

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Dale Ofsoske
Electoral Officer // Ōpōtiki District Council
Election Services



# TIMETABLE Triennial election

Ōpōtiki District Council 12 OCTOBER 2019

#### SATURDAY 12 OCTOBER 2019

Ratepayer roll enrolment confirmation forms sent [Reg 16, LER]		
Preparation of ratepayer roll [Reg 10, LER]		
National ratepayer roll qualifications and procedures campaign [Sec 39, LEA]		
Electoral Commission's enrolment update campaign commences		
Public notice of election, calling for nominations, rolls open for inspection [Sec 42, 52, 53, LEA]		
Nominations open / roll open for inspection [Sec 42, LEA]		
Nominations close (12 noon) / roll closes [Sec 5, 42, 55 LEA, Reg 21, LER]		
Public notice of day of election, candidates' names [Sec 65, LEA]		
Electoral officer certifies final electoral roll [Sec 51, LEA. Reg 22, LER]		
Delivery of voting documents [Reg 51, LER]		
Progressive roll scrutiny [Sec 83, LEA] Special voting period [Sec 5 LEA, Reg 35, LER] Early processing period [Sec 80, LEA]		
Appointment of scrutineers (12 noon) [Sec 68, LEA]		
Election day [Sec 10, LEA] Close of voting (12 noon) [Sec 84, LEA] Progress and preliminary results available as soon as practicable after close of voting [Sec 85, LEA]		
Official count [Sec 84, LEA]		
Declaration of result/public notice of declaration [Sec 86, LEA]		
Return of electoral donations & expenses form [Sec 112A, LEA]		

LEA = Local Electoral Act 2001 LER = Local Electoral Regulations 2001







# FACT SHEET Triennial election

Ōpōtiki District Council 12 OCTOBER 2019

#### **GENERAL**

Triennial elections for elected members of most local authorities throughout New Zealand are to be conducted, by postal vote, on Saturday 12 October 2019.

The elections will be conducted under the provisions of the Local Electoral Act 2001 and the Local Electoral Regulations 2001 and will be undertaken by Election Services, under contract to Ōpōtiki District Council.

#### **POSITIONS**

Elections will be required for the following positions:

- Mayor (elected 'at large')
- Councillors (6)
  - Coast Ward (1)
  - Waioeka-Waiōtahe Ward (2)
  - Ōpōtiki Ward (3)
- Community Board Members (4)
  - Coast Community (4)
- Bay of Plenty Regional Council Members (either 2 members from the Eastern Bay of Plenty General Constituency, or 1 member from the Kohi Constituency)
- Bay of Plenty District Health Board Members (7 members elected 'at large').

#### **NOMINATIONS**

Nominations for the above positions will open on Friday 19 July 2019 and close at noon on Friday 16 August 2019.

Nomination papers will be available during this period:

- from Ōpōtiki District Council offices, 108 St John Street, Ōpōtiki
- by accessing www.odc.govt.nz;
- by telephoning the electoral office on 0800 922 822.

To be eligible to stand for election, a candidate  $\underline{must}$  be:

- a New Zealand citizen (by birth or naturalisation ceremony); and
- enrolled as a Parliamentary elector (anywhere in New Zealand); and
- nominated by two electors whose names appear on the electoral roll within the respective area that a candidate is standing for.

Detailed candidate information handbooks will be available from the electoral office from May 2019.

#### **ELECTORAL ROLL**

Those eligible to vote in the election are all resident electors and non-resident ratepayer electors whose names appear on the electoral roll when it closes on Friday 16 August 2019. The Preliminary Electoral Roll will be available for public inspection from Friday 19 July 2019 to Friday 16 August 2019 at the above locations.

<u>Resident Roll:</u> All parliamentary electors, including those on the Māori Electoral Roll, are automatically enrolled on the Resident Roll, at the address where they live.

Any alterations to the Resident Roll (eg change of address details, including new postal addresses) should be made by:

- completing the appropriate form at any post shop;
- phoning 0800 ENROLNOW (0800 367 656)
- accessing the Electoral Commission website on www. elections.org.nz

Ratepayer Roll: If a person is on the parliamentary roll in one area and pays rates on a property in another area, this person may be eligible to be enrolled on the non-resident ratepayer roll. A firm, company, corporation or society paying rates on a property may nominate one of its members or officers as a ratepayer elector (provided the nominated person resides outside the area). Ratepayer Roll enrolment forms are available at Council's offices, or by phoning the electoral office on 0800 922 822.

#### **ELECTORAL SYSTEM**

The first past the post (FPP) electoral system will be used for all elections except for the Bay of Plenty District Health Board which will use the single transferable voting (STV) electoral system.

#### **VOTING PERIOD**

Voting documents will be sent to all eligible electors, by post, from Friday 20 September 2019.

The voting period is three weeks (Friday 20 September 2019 to noon Saturday 12 October 2019). Electors may post their completed voting documents back to the electoral officer using the orange pre-paid envelope sent with their voting document. Polling places for the issuing of special voting documents and for the receiving of completed voting documents will be available from Friday 20 September 2019 to noon Saturday 12 October 2019 at Council's offices.

Continued over page .....



To be counted, all completed voting documents must be in the hands of the electoral officer or an electoral official by **noon Saturday 12** October 2019.

Progress results will be known early afternoon, and preliminary results will be known early on Sunday morning, 13 October 2019. These will be accessible on Council's website www.odc.govt.nz

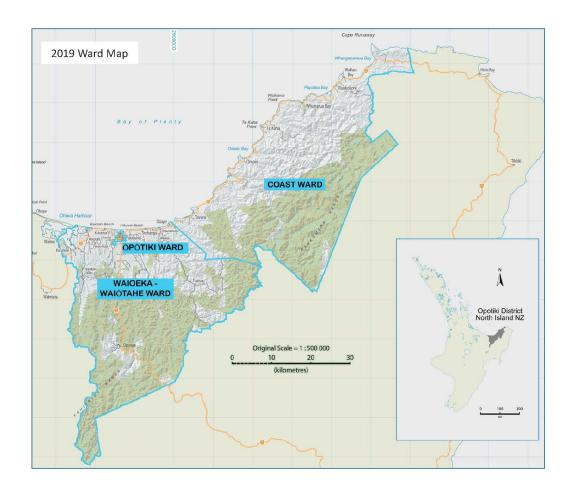
#### **CONTACT US**

For further information regarding this election, please contact the electoral office:



Dale Ofsoske, Electoral Officer Ōpōtiki District Council C/o PO Box 5135, Wellesley Street, Auckland 1141 Email: info@electionservices.co.nz

Phone: 0800 922 822





WHEREVER YOU PAY RATES IT PAYS TO VOTE

# DO YOU LIVE IN ONE AREA AND PAY RATES ON A PROPERTY IN ANOTHER?

Then you may qualify to vote more than once at the local authority elections on 12 October 2019

- If you live and vote in one council district, but also pay rates on a property in another district, you may be eligible to
  enrol as a non-resident ratepayer elector in that other council district.
- If your council district has community or local boards established, and you are a residential elector in one
  community or local board area and pay rates on a property in another community or local board area, you may be
  eligible to enrol as a ratepayer elector in that other community or local board area.
- A firm, company, trust, corporation or society which pays rates on a property may nominate one of its members
  or officers as a non-resident ratepayer elector, provided that the nominator and the person nominated are both
  registered as Parliamentary electors at addresses which are outside the council district within which the property is
  situated.
- In the case of partners, joint tenants and tenants in common, who collectively pay rates on a property, one of
  the group may be nominated to be entered on the ratepayer electoral roll. Again, the nominated person and the
  nominator must be registered as Parliamentary electors at addresses which are outside the council district within
  which the property is situated.

Note: The term 'council district' includes a city, district and regional council area.

#### Eligibility to enrol or be nominated will depend on individual circumstances

In each case only one ratepayer elector can be nominated, irrespective of the number of properties owned by the firm, company, society, trust, partnership or ratepayer in a council district.

#### New Ratepayer Electors

If you think you may be eligible to enrol or to nominate a person for the ratepayer electoral roll, you will need to obtain an Enrolment Form for Ratepayer Electors from the city or district council to which you pay your rates.

If you are on the Parliamentary electoral roll you will automatically be on the local authority residential electoral roll

If you want further information please phone toll free

0800 54 8683

0800 LG VOTE

(from 15 April 2019 to 30 August 2019)



ENROL NOW – THE RATEPAYER ELECTORAL ROLL CLOSES ON 16 AUGUST 2019

#### **Appendix 4**

POLICY	STATUS	AT	DATE	DOC ID
Pre-Election	Adopted	Ordinary Council	19/04/2016	
Protocol Policy		Meeting		



#### **OPOTIKI DISTRICT COUNCIL**

# PRE-ELECTION PROTOCOL POLICY

#### **BACKGROUND**

A local authority must not promote, nor be perceived to promote the re-election prospects of a sitting member. Therefore, the use of council resources, directly or indirectly, wittingly or unwittingly, for reelection purposes is unacceptable and possibly unlawful.

#### **PURPOSE**

To clarify Councils approved communications protocol for elected members during the pre-election period in an effort to pre-empt unacceptable and unlawful conduct.

#### **SCOPE**

Three months prior to the local body elections being 12 July to 12 October 2019.

Use of Council communications resources.

Communication by elected members relating to Council.

#### **POLICY**

Authority to authorise council communications during the pre-election period is vested solely with management.

Elected members do not have access to council communications facilities (such as stationary, postage, internet, email, telephones or those on digital devices) for campaign purposes.

Council communications, including newsletters, media releases, advertisements and regularly published columns will not feature elected members during the pre-election period.

Journalistic use of photographs or information on elected members will be discontinued for the preelection period.

Comments attributed to elected members in their official capacities as spokespersons will, where possible, be avoided.

All comments made by elected members should be identified as personal comment unless authorised by management.

The use of staff for the purposes of information collection is limited to current issues and the day to day business of the council.

Council funded events and community activities involving elected members will be restricted to those that are absolutely necessary for Council business to continue.

Elected members are responsible for ensuring the accuracy and appropriateness of political comment during the pre-election period.

Members are collectively responsible for council decisions, for the effective operation and for the public. Politically motivated criticism of council, other members or management is not considered appropriate.

Members should be conscious of the need for Council to present a professional and businesslike corporate image and actions that misrepresent or undermine Council's position are deemed inappropriate.

Management will not publicly respond to politically motivated discussion during the pre-election period.

Elected members shall not make reference to any staff member, by name or by function at any time.

Elected members are at all times subject to the requirements of confidentiality, Standing Orders and the Council's Code of Conduct. Particular attention to these requirements should be shown during the pre-election period.

#### **DELEGATIONS**

Authority to authorise council communications during the pre-election period is vested solely with management.

#### **RELEVANT LEGISLATION**

'The Controller and Auditor-General's Good Practice for Managing Public Communications by Local Authorities' - with particular reference to Principles 12 & 13 (see Appendix 1 below).

Local Electoral Act 2001.

**Employment Relations Act.** 

Protected Disclosures Act.

Standing Orders and Opotiki District Council

### Appendix 1 – Office of the Controller and Auditor General 'Good Practice for Managing Public Communications by Local Authorities' principles 12 and 13

#### Communications in a pre-election period<sup>13</sup>

#### Principle 12

A local authority must not promote, nor be perceived to promote, the re-election prospects of a sitting member. Therefore, the use of Council resources for re-election purposes is unacceptable and possibly unlawful.

#### 4.45

Promoting the re-election prospects of a sitting Member, directly or indirectly, wittingly or unwittingly, is not part of the proper role of a local authority.

#### 4 46

A Council would be directly promoting a Member's re-election prospects if it allowed the member to use Council communications facilities (such as stationery, postage, internet, e-mail, or telephones) explicitly for campaign purposes.

#### 4.47

Other uses of Council communications facilities during a pre-election period may also be unacceptable. For example, allowing Members access to Council resources to communicate with constituents, even in their official capacities as members, could create a perception that the Council is helping sitting Members to promote their re-election prospects over other candidates.

#### 4.48

For this reason, we recommend that mass communications facilities such as -

- Council-funded newsletters to constituents; and
- Mayoral or Members' columns in Council publications –

be suspended during a pre-election period.

#### 4 49

Promoting the re-election prospects of a sitting Member could also raise issues under the Local Electoral Act 2001. For example:

- Local elections must be conducted in accordance with the principles set out in section 4 of the Local Electoral Act – see Appendix 1 on page 27. The principles apply to any decision made by a Council under that Act or any other Act, subject only to the limits of practicality. A breach of the principles can give rise to an "irregularity" which could result in an election result being overturned.<sup>14</sup>
- The publication, issue, or distribution of information, and the use of electronic communications (including web site and e-mail communication), by a candidate are "electoral activities" to which the rules concerning disclosure of electoral expenses apply.

#### 4.50

"Electoral expenses" 15 include:

- the reasonable market value of any materials applied in respect of any electoral activity
  that are given to the candidate or that are provided to the candidate free of charge or
  below reasonable market value; and
- the cost of any printing or postage in respect of any electoral activity.

#### 4.51

A Member's use of Council resources for electoral purposes could therefore be an "electoral expense" which the Member would have to declare – unless it could be shown that the communication also related to Council business and was made in the candidate's capacity as a Member.

#### Principle 13

A Council's communications policy should also recognise the risk that communications by or about Members, in their capacities as spokespersons for Council, during a pre-election period could result in the Member achieving electoral advantage at ratepayers' expense. The chief executive officer (or his or her delegate) should actively manage the risk in accordance with the relevant electoral law.

#### 4.52

Curtailing all Council communications during a pre-election period is neither practicable nor (as far as mandatory communications, such as those required under the LGA, are concerned) possible. Routine Council business must continue. In particular:

- Some Councils publish their annual reports during the months leading up to an October election, which would include information (including photographs) about sitting Members.
- Council leaders and spokespersons need to continue to communicate matters of Council business to the public.

#### 4.53

However, care must be taken to avoid the perception, and the consequent risk of electoral irregularity, referred to in the commentary to principle 12. Two examples are:

- journalistic use of photographic material or information (see paragraph 4.42 on page 21 of the guide) that may raise the profile of a Member in the electorate should be discontinued during the pre-election period; and
- access to Council resources for Members to issue media releases, in their capacities as
  official spokespersons, should be limited to what is strictly necessary to communicate
  Council business.

#### 4.54

Even if the Council's Communications Policy does not vest the power to authorise Council communications solely in management at normal times, it should do so exclusively during the pre-election period.

#### **Appendix 5**

POLICY	STATUS	AT	DATE	DOC ID
Elections Signs –	Adopted	Extra Ordinary Council	2/4/2008	A95468
General Conditions		Meeting		
Applicable To All				
Areas				



#### **OPOTIKI DISTRICT COUNCIL**

# ELECTIONS SIGNS – GENERAL CONDITIONS APPLICABLE TO ALL AREAS POLICY

#### **BACKGROUND**

Election signs can cause visual clutter and distract drivers. However, the Electoral Act 1993 specifies how long such signs can be displayed and removed.

#### **PURPOSE**

The placement of elections signs on private land needs to be managed to avoid where ever possible distractions to drivers due to visual clutter that might result in traffic accidents.

#### **POLICY**

- (a) All permits and permission to be subject to the condition that signs be removed on the day prior to the election.
- (b) Erection and siting to be to the satisfaction of the officer delegated to make the decision.

# CONDITIONS FOR ERECTION OF TEMPORARY ELECTION SIGNS (as determined by the Ōpōtiki District Council Control of Signs Bylaw 2008)

The erection of temporary election signs will be required to comply with the following conditions:

- 1.0 The maximum size for temporary signs is 1.8m<sup>2</sup>.
- 2.0 Election signs will only be permitted on private land and the owner's consent is required.
- 3.0 Election signs will not be permitted on Council owned or Council controlled lands or roads.
- 4.0 Signs shall be sited so that they do not cause any obstruction to or restrict the vision of vehicle operators.
- 5.0 No temporary sign shall be erected within 6m of an intersection or on a roundabout.
- 6.0 The Opotiki District Council retains the right to require the position of any sign to be moved, or the sign to be removed due to Condition 4.0 above.
- 7.0 Election signs shall not be erected more than one (1) calendar month prior to Election Day.
- 8.0 Election signs shall be removed in accordance with the requirements of the Electoral Act 1996.

An application for the erection of election signs is not required.

#### **DELEGATIONS**

The following position holders have delegated authority from Council using the policy principles above:

The officer delegated to make the decision.

#### **RELEVANT LEGISLATION**

Electoral Act 1993.

Ōpōtiki District Council Control of Signs Bylaw 2008.